

TRANSIT POLICE

SEARCH

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¹ BC Provincial Policing Standard 6.1.1 – Promoting Unbiased Policing requires that procedures relating to seizure must be examined annually "to ensure consistency with legislative amendments and applicable case law related to right to equal treatment, protection and benefit under the law".

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POLICY

Definitions

<u>CDSA</u> – Controlled Drugs and Substances Act (SC 1996, c. 19) and regulations, as amended from time to time; this includes the CDSA (Police Enforcement) Regulation, (SOR/97-234).

CFCSA – Child, Family and Community Service Act, RSBC, c. 46, as amended from time to time.

Criminal Code - Criminal Code of Canada, RSC 1985, c. C-46, as amended from time to time.

<u>Dwelling-house</u> – As defined in the *Criminal Code*, the whole or any part of a building or structure that is kept or occupied as a permanent or temporary residence, and includes: (a) a building within the curtilage of a dwelling-house that is connected to it by a doorway or by a covered and enclosed passage-way, and (b) a unit that is designed to be mobile and to be used as a permanent or temporary residence and that is being used as such a residence.

<u>Member</u> – For the purpose of this policy, Designated Constable (all ranks), Designated Law Enforcement Officers, Deputy Chief Officers, and Chief Officer of the Transit Police.

<u>Metro Vancouver Transit Police ("Transit Police")</u> – The operating name of the South Coast British Columbia Transportation Authority Police Service (Designated Policing Unit and Designated Law Enforcement Unit).

General and Authority

- Members will make best efforts to conduct searches in full compliance with the Charter of Rights and Freedoms ("Charter") s. 8 right of individuals to be secure against unreasonable search or seizure, as well as federal and provincial statutes and authorities provided by common law, and ensure that their searches comply with Transit Police policy and procedures.
- 2. Searches and seizures by Members are to be conducted lawfully and in a reasonable manner so that evidence seized will be admissible in any resulting prosecution.

 NOTE: The role of the Designated Law Enforcement Officer is limited and specific to their authority for search incidental to arrest.
- 3. When a search is undertaken without a warrant, the requirements of applicable legislation (i.e., *Criminal Code*, *CDSA*, *CFCSA*) and the common law will be met before the search is executed.

Coordination with JPDs for Searches of a Dwelling-house

4. In relation to searches of dwelling-houses, other than searches of TransLink property, Transit Police will notify the Jurisdictional Police Department ("JPD") and when applicable, coordinate participation in a search.

Protection of Sources and Techniques

Confidential sources or sensitive operational techniques will not be revealed or compromised through the process of obtaining a judicial authorization.

Based On Substantiated Information

Searches will not be conducted based solely on an anonymous telephone tip or unsubstantiated information provided by a source of unknown reliability.

Search Participants

- 7. Participants in a search will be limited to
 - (1) The person named in the warrant, and
 - (2) Other peace officers necessary to conduct the search.
- 8. The conduct of Members carrying out a search will be of the highest order in terms of conduct, demeanour and respect for the individual and the individual's property.

Discontinuation of Search

A search will be discontinued when the grounds or belief upon which the search was initiated/warranted no longer exists, the warrant expires, or the items described in the warrant are seized.

[See also Transit Police policy chapter OD130 - Seizure]

PROCEDURES

PART "A" - SEARCHES - GENERAL

- 10. Section ("s.") 8 of the *Canadian Charter of Rights and Freedoms* states "Everyone has the right to be secure against unreasonable search or seizure". For a search to be reasonable:
 - (1) The search must be authorized by law;
 - (2) The law itself must be reasonable; and
 - (3) The manner in which the search is conducted must be reasonable.

Immunity from Search

11. Property of diplomatic missions, consular posts, representatives of the United Nations and certain international organizations may enjoy immunity from search.

PART "B" - SEARCHES WITHOUT WARRANT

Search of a Person Incident to Investigative Detention

12. Investigative detention provides the associated authority for a Member to search a detainee, if the following conditions are met:

- (1) The underlying detention is lawful, i.e., based on the Member having a reasonable suspicion supported by a constellation of objectively discernible and articulable facts; and
- (2) The Member has reasonable grounds to believe that the detainee may present an imminent risk to themself, the Member, or the public (the resultant search to be limited to addressing the potential risk).

NOTE: See s. 78 of this policy for more on Protective Searches.

Search of a Person Incident to Lawful Arrest

[See also Transit Police policy chapter OD080 - Arrests]

13. Common law provides that Members may search an arrested person, or anything within their control and which is incidental to the offence, without the need for a Warrant. (For example, this may include items or bags in the arrestee's possession or under their control.)

NOTE: The scope of a vehicle search will depend on the reason for arrest and would only be limited to areas within reach of the arrested person. Most vehicle searches will require a warrant.

- 14. The valid objectives of the search incidental to a lawful arrest include:
 - (1) Ensuring the safety of the police and the public;
 - (2) Obtaining evidence; or
 - (3) The discovery of evidence related to the arrest, which can be used at the arrested person's trial.
- 15. Where an arrest is unlawful, any search conducted pursuant to that arrest (and evidence gathered) would be itself unlawful.
 - (1) Members are to be mindful that whether the scope of a search is reasonable is determined by the specific offence and the nature of the anticipated evidence to be found, and an unusually expansive search (including any significant disruptions causing a delay of the search) will require a detailed written explanation from the arresting Member to rebut the inference that the search was conducted in an unreasonable manner.

- 16. Subsequent to search incident to lawful arrest, the Member may seize:
 - (1) Anything with which the arrested person may injure themselves or others;
 - (2) Anything that may aid the arrested person's escape; and
 - (3) Any evidence to support a contemplated charge.

NOTE: See s. 78 of this policy for more on Categories of Search of Persons (Protective Search, Frisk Search, Strip Search and Internal Cavity Search).

Search with Consent

- 17. A Member may with a person's consent search that person or anything under their control, including their vehicle and dwelling-house.
- 18. To be valid, the consent must be an informed and voluntary consent.
- 19. The person consenting must be informed by the Member, in language that the person can understand, of the following:
 - (1) Their right to refuse consent;
 - (2) Their right to revoke consent at any time;
 - (3) The objective and scope of the search;
 - (4) What is being searched for; and
 - (5) Their foreseeable legal jeopardy should the search result in discovery of the item(s) subject to the search.
- 20. A consent does not confer any special authority beyond that which flows from it:
 - (1) A consent cannot authorize the search for or taking possession of property over which the person consenting has no authority (e.g., a landlord cannot authorize a search of a tenant's bedroom); and
 - (2) A consent does not authorize a search beyond the defined parameters of the consented search.
- 21. Members will document in the General Occurrence Report ("GO report") how the consent was obtained and all subsequent actions taken. The person consenting to the search must do so unequivocally, either verbally or in writing. (Consent obtained in writing and signed by the consenting person while not required by law may provide clear evidence of an informed and voluntary consent.)
 - (1) Where possible, Members will complete and have the consenting person sign Transit Police Form OZ0320 Consent to Search. (If the form is not available, then the Member may have the person sign consent in the Member's notebook.)

(2) Where consent is given verbally, the Member will record the person's verbal consent using the audio component of the Axon ® "Capture App". Members will also record all of the details of obtaining the consent and subsequent actions in their notebook.

- (3) A copy of the Member's notes and the consent form (if one was used) will be submitted as attachments to the GO report.
- 22. Where any person has consented to a search and subsequently revokes that consent, the Member will discontinue the search. Any evidence found while the search was authorized may be used for prosecution purposes or to obtain a judicial authorization.

Search without a Warrant or Consent

- 23. Search without a warrant or consent should only be undertaken when circumstances exist that makes obtaining a search warrant impractical or impossible and generally falls into two categories:
 - (1) Protection of life; or
 - (2) Protection of property (evidence).
- 24. The reasons for conducting a search without a search warrant will be recorded in the Member's notebook, in the event that the search is challenged as unreasonable.
- 25. The Member undertaking this type of search must ensure that:
 - (1) Prior to the search, there were reasonable grounds to believe that an offence had been committed and there was evidence to be found at the place of the search;
 - (2) It was not practicable to obtain prior authorization; and
 - (3) Authority to search exists pursuant to case law, common-law or statutory authority.

Search of Dwelling-house to Preserve Life and Prevent Serious Injury

- 26. A Member may force entry into a dwelling-house, to prevent death or serious injury if there are reasonable and probable grounds, to suspect an emergent situation exists where:
 - (1) The circumstances involve the preservation of the life of someone within the dwelling-house or the prevention of serious injury to a person in the dwelling-house (i.e., a 911 call received that a person is in distress); and
 - (2) Proper announcement has been made by Members prior to entry, providing it is safe to do so. Proper announcement is defined as:
 - a. Presence,
 - b. Authority, and
 - c. Purpose.

Search to Preserve Evidence

27. S. 487.11 of the *Criminal Code* provides authority to enter a place, including a dwelling-house, for the purposes of preserving evidence (of an indictable offence), if conditions for obtaining a warrant under ss. 487(1) or ss. 492.1(1) exist but exigent circumstances make it impracticable to do so. Members are expected to be familiar with the provisions of these sections.

- 28. A Member conducting warrantless search on s. 487.11 authority, solely for the preservation of evidence, must advise their Supervisor prior to entry.
- 29. On the basis of the police common law and statutory duty to apprehend criminals, a Supervisor may authorize a Member to make warrantless and forced entry into a private place to search for and arrest an individual (after the Member has articulated why they cannot wait for a warrant), if the following conditions are met:
 - (1) The Member or Supervisor has reasonable and probable grounds to believe the individual sought can be lawfully arrested without warrant; and
 - (2) The Member or Supervisor has reasonable and probable grounds to believe the individual sought is within the premises, the premise is not a dwelling-house, and proper announcement is made prior to entry.

Statutory Powers of Search - Child Protection

30. A Member, having reason to believe that a child's health or safety is in immediate danger may, in accordance with s. 27(2) of the *Child, Family and Community Service Act*, and by force if necessary, enter any place to take charge of a child and must then immediately deliver the child to an authorized representative of the Ministry of Children and Family Development.

<u>Fresh/Hot Pursuit and Emergent Situations Allowing Warrantless and/or Undeclared Entry into a Dwelling-House</u>

- 31. 'Hot pursuit' is a common law power that authorizes a police officer in direct foot pursuit of a person, whom they may lawfully arrest, to use force to enter the dwelling-house in which the fleeing suspect has taken refuge, but Members may only exercise that authority if their pursuit is continuous and conducted with reasonably persistent diligence so that the pursuit and capture, including the entry into the dwelling-house, may be characterized as one continuing action. [Refer to Transit Police policy chapter OA130 Pursuits regarding a vehicle pursuit.]
- 32. The 'hot pursuit' authority does not provide unqualified endorsement to force entry into a dwelling-house in every case, and before forcing entry the Member will need to consider the specific circumstances, including the gravity of offence, as well as an officer-safety risk assessment.

PART "C" - JUDICIAL AUTHORIZATIONS

Search Requiring Judicial Authorization

- 33. Members are required to obtain judicial authorization (i.e., warrant) to conduct a search that intrudes on a person's privacy rights protected in accordance with s. 8 of the *Charter, or* as required by law, unless they are confident that a common law authority for search is available.
- 34. Members are to seek judicial authorization with statutory provisions provided by federal and provincial statutes that include, but are not limited to, the *Criminal Code*, the *CDSA*, the provincial *Offence Act* and *Liquor Control and Licensing Act*. (Examples include search warrants, entry warrants, bio-specimen warrants and production orders.³).
- 35. When determining whether a search will disturb a person's reasonable expectation of privacy, a Member will, among other things, consider whether the person has:
 - a. Possession, control, and/or ownership of the property or place; and
 - b. The ability to regulate access to a place.
- 36. Members must ensure they are using the appropriate forms for each judicial authorization, and that those forms are up-to-date for the warrant or order being sought.

Considerations before Applying for a Judicial Authorization

- 37. When determining if a judicial authorization is required, Members are to consider the following:
 - a. Are there reasonable grounds to believe that an offence has been or will be committed;
 - b. Is a judicial authorization required, and in what form;
 - c. Will the judicial authorization advance the investigation;
 - d. What are the requirements of the particular warrant or order that is to be sought; or
 - e. Is further investigation needed to satisfy those requirements?

Ex Parte Applications and the Importance of Full and Fair Disclosure

38. An application for a warrant or other judicial authorization is made "ex parte", meaning the individual whose privacy right will be disturbed by the warrant is not present; therefore it is essential that a Member swearing an Information to Obtain ("ITO") provide full and fair disclosure of all relevant and material facts, including any fact or information adverse to the theory of investigation that may result in the Judge or Justice declining to issue the warrant.

³ For more types of Judicial Authorizations, refer to <u>Judicial Authorization Chart - Criminal Law Notebook (criminalnotebook.ca).</u>

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39. The ITO is a sworn statement that sets out the circumstances relied upon by the Member, establishing for the Judge or Justice's granting of a warrant, the Member's requisite belief and details of:

- a. The offence being investigated, the date when, and geographical location where, the offence occurred;
- b. The evidence and/or information obtained to date supporting the Member's theory of the offence, including witness/suspect statements and admissions, confidential informant information, forensic/medical reports, and business records and other documents:
- c. The scope of the anticipated search, including the legal address or geographic coordinates; and
- d. Specifics as to the things sought, and reasons the things sought will be found within the anticipated scope of the search, and will afford evidence of the offence.
- 40. The ITO may be sworn before a Judge or Justice in-person or by telecommunication.
- 41. The Member will prepare and provide the Judge or Justice a draft authorization that contains the following recitation set out in Form 1 of the *Criminal Code*:
 - That 'Police Officers of British Columbia' be authorized to conduct the search;
 - b. The specific location/legal address to be searched;
 - The items subject of the search;
 - d. The date and time-frame of the requested entry commencing the search; and
 - e. Any other information deemed necessary for the issuance of a warrant authorized by the specific statutory authority.

Confidential Informants

- 42. Members relying on the information provided by a Confidential Informant ("CI") in their ITO must have their ITO reviewed and approved in writing by the Transit Police Source Coordinator.
- 43. Members are required by the legal doctrine of "informer confidentiality" to protect the identity of a CI and will not provide any information that may either directly or indirectly reveal the identity of the CI.
- 44. Due to the Cl's anonymity, Members must provide the authorizing Judge or Justice with information that will allow for an informed assessment of the Cl's credibility and the reliability of the information provided. Members will follow Transit Police policy chapter OD050 Confidential Sources on what to include or not in the ITO.

Crime Stoppers Tips

45. An ITO may include information provided by a Crime Stoppers tip; however, as the Crime Stoppers "tipster" provides information on an absolutely anonymous basis and the credibility of this type of informant is impossible to assess, the information the tipster provides adds little value to an ITO in the absence of compelling corroboration.

46. Members will not include the exact phraseology used by the tipsters in providing their information, as such duplication may compromise the tipster's confidential identity, thus placing the tipster's safety in peril.

[Refer to Transit Police policy chapter <u>OM090 – Crime Stoppers</u> for additional guidance, including applying to seal the information.]

Supervisory Approval

- 47. To ensure that all requirements are met before presentation to a Judge or Justice, the draft ITOs applied for by Members are to be reviewed by a Supervisor prior to application, with written approval to be documented digitally or in hard copy.
- 48. The Supervisor will document their approval by initialing and dating the file copy of the ITO digitally or in hard copy, or, at a minimum, note the approval in their notebook.

Warrant to Search

- 49. A search warrant under the *Criminal Code* may be issued for any offence described in the *Criminal Code* or any other Act of Parliament that does not provide specific legislation for obtaining a search warrant.
 - a. If an Act of Parliament has a specific provision authorizing the issuance of a search warrant, the specific legislation is to be used (e.g., CDSA).
 - b. A warrant to search is to correspond in all material respects with the wording on the ITO.

Subsequent Application

- 52. Where a previous application for a judicial authorization has been denied, a Member's initial paragraph of a subsequent application will provide the following:
 - (1) The name of the Judge or Justice who denied the application and the date that the Judge or Justice did so;
 - (2) The reasons why it was denied;
 - (3) What, if anything, the Member has done to address those reasons;
 - (4) Any relevant updates in the investigation that may affect the prospect of the issuance of the judicial authorization being sought; and

(5) The previously denied judicial authorization and ITO attached to the current ITO as an appendix.

Corrections

50. Any corrections to the warrant to search must be approved, amended and initialled by the issuing Judge or Justice, before execution.

PART "D" - SEALING A JUDICIAL AUTHORIZATION AND/OR INFORMATION TO OBTAIN A SEARCH WARRANT

Based On Substantive Grounds

- 51. Public policy is in favor of openness with respect to judicial acts; therefore, applications for sealing orders are to be based on substantive grounds, justifiable in Court.
- 52. The Member must base their Application to Seal on objectively-discernible detailed facts and not to non-specific generic concerns, and the *Criminal Code* s. 487.3 requirements for prohibiting access to and disclosure of any information relating to the issuance of the warrant on the basis that disclosure would:
 - (1) Compromise the nature and extent of an ongoing investigation;
 - (2) Compromise the identity of a CI;
 - (3) Endanger a person engaged in particular intelligence-gathering techniques and thereby prejudice the interests of an innocent person; or
 - (4) For any other sufficient reason.

Applying To Seal

- 53. At the time an ITO is sworn, the Member swearing the Information will need to inform the Judge or Justice that they will be applying to the Court to seal the search warrant and the ITO.
- 54. To facilitate the sealing of search warrants, the following guidelines are to be considered:
 - The paragraphs in the "grounds for belief" section of the ITO should be numbered to facilitate editing, should a Judge or Justice determine that not all paragraphs warrant sealing; and
 - (2) Members should be prepared in advance to provide a list of those paragraphs that they wish sealed; and
 - (3) Members should be prepared to provide specific details of the substantive grounds on which it is believed the release of information would not be in the interests of the public.
- 55. Members should seek to draft their ITO in a form and manner that removes necessity of sealing orders to remain in force indefinitely.

56. Sealing orders may be granted for a limited duration; therefore, Members are to include any requested conditions on eventual access to and disclosure of the information. If the duration of a granted sealing order does not suffice, a Member will consult with Crown Counsel and make an application to vary the order.

Sealed Information Ordered Open

- 57. If at trial, Crown has not already sought and obtained an unsealing order for a sealed information, and has not then vetted the document, a Member appearing in court when an application by an accused is made to open a sealed information, is to request an adjournment to allow the Member's Supervisor to consult with Crown Counsel to determine how the matter should be resolved, including:
 - (1) By way of vetting the sensitive information;
 - (2) A possible stay of proceedings; or
 - (3) If related to compromising the confidential identity of a source, considering a witness-protection approach.
- 58. Members must give paramount consideration to the fact that police have a trust relationship with any CI and the Supreme Court of Canada has stated that there are very few, if any, more important obligations imposed on police and the Crown than the protection of a CI, including maintaining an on-going prosecution.

PART "E" - EXECUTING WARRANT

Police Officer in Charge

- 59. During the search, the responsibilities of the police officer in charge will include:
 - (1) Producing identification to the occupants involved as soon as practical;
 - (2) Serving a copy of the search warrant and Form 5.1 Notice of Execution ("Notice of Execution");
 - (3) Detaining all occupants of the premises, ensuring that they are all convened in one area until order is established; and
 - (4) Ensuring that all persons detained or arrested are advised of the applicable provisions under the *Charter* and allowed to place a telephone call as soon as practicable.
- 60. Under the *CDSA*, the Member swearing the information is the only one required to be named on the warrant. That same Member or their designate will also be the 'police officer in charge'.
- 61. In the event that Members are working with other peace officers from an outside agency and are searching under the authority of the latter's Warrant, the officer holding the warrant will be designated as the police officer in charge.

[Refer to s. 71 of this policy for additional requirements of the police officer in charge.]

Risk Assessment

62. Members wishing to execute a search warrant will be required to conduct a risk assessment and an operational plan where deemed necessary by the assessment.

- 63. Members will provide the completed risk assessment to the Supervisor, including an outline of the potential risks associated with the search and strategies to mitigate any risks, and appropriate tactical response. The assessment includes, but is not limited to:
 - (1) Number of occupants in the target premises;
 - (2) Occupants names and descriptions;
 - (3) Criminal record checks of the occupants;
 - (4) History of violence of the occupants, if any;
 - (5) Presence of weapons in the target premise;
 - (6) Information provided by informants or other sources;
 - (7) Whether surveillance information, informant information or any other information relied upon is recent or dated;
 - (8) Results of previous surveillance;
 - (9) Expected arrival or departure of other occupants;
 - (10) Expectation of dangerous circumstances, including the grounds for the expectation;
 - (11) Potential for the destruction of evidence;
 - (12) Whether the entry should be with or without weapons drawn;
 - (13) Whether the circumstances justify the use of extra force in terms of special weaponry or personnel;
 - (14) What factors affect whether entry should be announced or unannounced;
 - (15) The effect of the use of visible police identification, such as clearly lettered jackets or vests; and
 - (16) If the circumstances may require the assistance of the JPD.

Search Approval

64. The Supervisor will consider the risk assessment and may wish to consult with the Watch Commander, Duty Officer or Inspector(s) of applicable sections. The Supervisor will

- document their directions and approval regarding the risk assessment and search warrant execution.
- 65. If the Member's Supervisor is unavailable, the Watch Commander will assume the role of the Supervisor in relation to consideration of the risk assessment and approval for the search warrant execution.
- 66. Prior to Transit Police execution of a search warrant in a dynamic or unannounced entry, the Supervisor or Watch Commander will consult with the JPD Duty Officer and their designated Emergency Response Team.

Preparation for Search

- 67. Prior to the search, the police officer in charge or designate will:
 - (1) Prepare an operational plan, using <u>Transit Police Form OZ090: Operational Planning Report</u>, if a risk assessment has determined that there is a higher level of risk.
 - (2) Conduct a briefing session to ensure that all Members of the search team are familiar with:
 - a. the operational plan, if one has been prepared,
 - b. their specific duties,
 - c. Identified potential dangers, and
 - d. Areas requiring specific attention; and
 - e. Contingency plans as deemed appropriate (e.g., BC Ambulance standby, use of K9 units).
 - (3) Ensure that all Members:
 - a. Are wearing body armour and are suitably equipped for anticipated operational exigencies;
 - b. Can be visually identifiable as police officers (except where the risk assessment indicates that high visibility could pose a risk to the Members executing the Warrant);
 - c. Have the necessary equipment (e.g., exhibit containers, cameras, flashlights) required for the search;
 - (4) Designate one Member as the exhibit person; and
 - (5) Ensure that the Watch Commander is informed of the search and fully aware of the circumstances. (The Watch Commander will, as is appropriate, inform the Duty Officer and other Inspectors of applicable sections.)
- 68. Subject to exigent circumstances, a Supervisor is to ensure that no less than two hours of continuous pre-warrant surveillance is conducted up to the time of the execution of the warrant where a dynamic or no-knock entry is anticipated or where a Duty Officer or Inspector is required to approve the risk assessment and use of force required in executing a warrant.

Declared Entry

- 69. Before entering the place to be searched, Members are to make a proper announcement by:
 - (1) Announcing presence and making a demand for entry (presence);
 - (2) Identifying themselves as police officers (authority); and
 - (3) Stating the purpose for which entry is demanded (purpose).

Use of Force

70. A Member may, when acting under a search warrant, or other lawful authority, use such force as is reasonably necessary to effect an arrest or to gain entry to a premises, receptacle, or other thing that is the subject of the warrant.

[See also Transit Police policy chapter OH020 - Use of Force]

Warrant On Hand

- 71. The Member must:
 - (1) Have the warrant, a copy of it, as well as a Form 5.1 Notice of Execution, in their possession during the search; and
 - (2) Produce the warrant and Notice of Execution, and allow the occupants or owner a reasonable amount of time to examine the document; or
 - (3) Leave a copy of the warrant, Notice of Execution and business card of the police officer in charge of the search, in a visibly-prominent place within the premises, if the premises to be searched are unoccupied at the time of the search.

Seizure

- 72. Members may seize:
 - (1) Articles described in the warrant to search; and
 - (2) Articles not described in the search warrant, pursuant to the *Criminal Code*, where the Member believes on reasonable grounds that the articles have been obtained by, or used in, the commission of an offence.

[Refer to Transit Police policy chapter OD130 - Seizure]

Presence of Media

73. The presence of media has been determined to render a search unreasonable and may result in a stay of proceedings with respect to any resulting prosecution; therefore, Members will never advise media of an upcoming search execution. If media are aware of a search execution and are at the location, Members will remove them to a distance where they will

not interfere with the execution or be able to intrude on the privacy of the occupants of the premises.

Damage

- 74. If damage is caused to premises being searched and the owner or occupant wants to seek restitution, Members will inform the owner or occupant that the process to request restitution is to write a letter to the Chief Officer.
- 75. Any damage caused, or alleged to have been caused, during a search will be reported to the investigator's Supervisor:
 - (1) The Supervisor will submit a report through the chain of command to the Chief Officer or designate (if the information is included in the GO report, a copy will suffice);
 - (2) A photograph of the damage must be taken;
 - (3) If there is an immediate need to have the damage repaired (e.g., premise left insecure or door is inoperable), the investigators will notify their immediate Supervisor who may request the damage be repaired; and
 - (4) The Supervisor will hold a de-briefing session at the conclusion of the search.

Unexecuted Warrants

76. An unexecuted warrant to search will be returned to the issuing Judge or Justice for cancellation.

Search Warrant Execution – Special Considerations

77. Members will consult with Transit Police Senior Legal Counsel regarding any proposed search of a law office, media outlet or other special place (i.e., diplomatic missions, consular posts etc.).

PART "F" - SEARCH OF PERSONS

[See also Transit Police policy chapters <u>OD080 - Arrests</u>, and <u>Ol010 - Prisoner Care</u>, <u>Control and Transportation</u>, and <u>SOP88 - Interactions with Gender Diverse Persons</u>]

Categories of Search

- 78. There are four categories related to searches of a person:
 - (1) Protective Search A protective search involves patting down a person who has been detained by police when there are reasonable grounds to believe the person may be in possession of an item that poses a safety risk. The scope of the search is limited to exterior patting of clothing such as pockets, waistband or areas that may reasonably conceal such items. This search may also be described as a "safety search", as that is the purpose and objective.

(2) <u>Frisk Search</u> – A frisk search involves a thorough search of an arrested person's clothing, pockets, handbags or any other object in their possession that may contain a weapon or evidence related to the offence for which they were arrested. Police have the lawful authority to search all arrested persons and the area within their immediate control at the time of arrest. Frisk searches may be more expansive to the degree justified by the circumstances, which Members can support through thorough articulation of their reasoning.

- (3) <u>Strip Search</u> *R. vs. Golden [2001]* established what constitutes a strip search, which is a thorough search of a person's clothing and body including the removal or rearrangement of some or all of the clothing of a person so as to permit a visual inspection of a person's private areas, namely, genitals, buttocks, breasts or chest, or undergarments. The Supreme Court notes that strip searches "represent a significant invasion of privacy and are often humiliating, degrading and traumatic" and therefore require "a higher degree of justification in order to support the higher degree of interference with individual freedom and dignity."
 - When considering whether a strip search is justified, the Supreme Court has stated, "In addition to reasonable and probable grounds justifying the arrest, the police must establish reasonable and probable grounds justifying the strip search," and "the police must establish they have reasonable and probable grounds for concluding that a strip search is necessary in the particular circumstances of the arrest."
- (4) <u>Body Cavity Search</u> A body cavity search involves a search of bodily orifices and will only be conducted by a medical practitioner.

Precautionary Measures

- 79. Members who conduct a search of a person will take appropriate precautions to protect themselves and others from possible biohazards (e.g., wearing protective gloves, protective glasses and using appropriate search techniques). Refer to Transit Police policy chapter OG040 Communicable Diseases.
 - (1) Members will be mindful that, as of January 31, 2023, in accordance with the exemption granted to the province under the *CDSA*, when a Member arrests and detains an adult subject and transports them to the Jurisdictional Police detention facility, the Member will treat as property the personal drugs possessed by the subject at the time of arrest which fall under the exemption. The drugs will be processed and held for safekeeping according to the specific procedures of the Jurisdictional Police. This provision will continue until the exemption expires or is revoked by the federal government. Accordingly, Member wearing of protective personal equipment is important when conducting searches of persons.
- 80. Any Member who suffers a puncture wound or comes in contact with bodily fluids from a person suspected to be in a high-risk category will follow Transit Police policy chapter OG040
 - Communicable Diseases regarding seeking of medical attention and reporting of the exposure.

Gender of Searcher

81. A Member will not search a person of another gender, other than protective or frisk searches, unless there is an immediate risk of injury or escape.

82. Where a person identifies as being gender diverse, or a Member has a reasonable belief that the person is gender diverse, the Members will ask the person about which gender of officer they would prefer to be searched by, and facilitate that request (assuming that the availability of the requested officer's gender is not an issue). The Member who conducts the search must then make a notation in their notebook of the stated gender preference.

NOTE: A gender diverse person may request that a split search be performed and may specify the gender of Members to search either the upper or lower portions of their body. For example, a female member to search the upper portions of their body and a male Member to search the lower portion of their body (or vice versa).⁴

Strip Searches

- 83. As set out in the definition above in s. 78(3), Members will only consider a strip search of an arrested person if they have formed reasonable grounds to suspect that the arrested person has weapons, contraband, or evidence that may be discovered by conducting such a search. Members will consider the following factors when deciding whether reasonable grounds exist to request or conduct a strip search:
 - (1) The reason for the arrest/charge and the legal grounds;
 - (2) Information received from other persons, including the arresting or transporting officers, witnesses, other prisoners etc.;
 - (3) The arrested person's demeanor and behavior;
 - (4) The arrested person's criminal history and information retrieved from police records;
 - (5) Information provided by the arrested person; and
 - (6) The likelihood of discovering weapons or evidence related to the offence for which the person was arrested.
- 84. Strip searches will only be conducted at a JPD detention facility. The Member will consult with the Officer in Charge of the detention facility to <u>request and have authorized a strip search before it is conducted</u> at the detention facility. Members will follow the protocol of the JPD detention facility regarding carrying out of a strip search.
- 85. A field strip search will only be conducted when exigent circumstances exist and a Member has reasonable grounds to believe that there is a demonstrated necessity and urgency to strip search in the field for weapons or objects that may be used to threaten the safety of the arrested person, Members or others.

⁴ In accordance with BC Provincial Policing Standard 6.1.1 – Promoting Unbiased Policing.

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(1) A field strip search must be authorized by the Watch Commander or Duty Officer.

- (2) There is a limited exception to these exigent requirements described above in the case of field strip searches for drugs when:
 - a. A Member has reasonable grounds to believe an arrested person is in possession of a controlled substance; and
 - b. There is a demonstrated necessity and urgency to strip search in the field to prevent the destruction and/or loss of evidence, or ensure the health and safety of the arrested person.
- 86. Strip searches and field strip searches of arrested persons will follow these guidelines⁵, unless the policy of the JPD detention facility applies:
 - (1) The search conducted in a manner that ensures the health and safety of all involved;
 - (2) Be conducted by Members of the same gender as the person being searched, limited to two Members being present (for Member safety), unless safety concerns create a necessity for additional Members to be present (consider direction for gender diverse person discussed earlier);
 - (3) Be conducted in private, in such a way that no member of the public is able to view the search, or no other Member can view the search who is not involved in conducting the search:
 - (4) The search must be minimally invasive (e.g., pulling back an article of clothing to recover evidence);
 - (5) Be conducted in phases so that only one portion of clothing is removed or adjusted at a time, to minimize the person's exposure and ensure the person is never fully naked;
 - (6) Offer the person the opportunity to remove their clothing in order to conduct the strip search. If the person declines, the reasonable force necessary is to be used by the Member to conduct the strip search;
 - (7) The search will only involve a visual inspection of the person's private areas, without any physical contact;
 - (8) When a person has been strip searched and the circumstances reveal that material located in or near a body cavity should be seized, the person being searched is to be given the opportunity to remove the material themselves or the advice and assistance of a qualified medical professional will be sought to ensure that the material can be safely removed (also refer to sections on Body Cavity Search that follow in this policy);
 - (9) Some gender diverse people wear certain items (i.e., breast forms, undergarments, wigs or prosthetics) to support their gender identity. This may include items that flatten, conceal, or otherwise alter private areas of the person's body. If a search of these items is necessary, then the items are to be returned to the person after the search

⁵ Consistent with R. v. Golden, S.C.R, 679, 2001 SCC 83 Para. 101 (1 through 11).

has concluded, provided that there is no evidentiary or reasonable safety reason to not do so (e.g., used for self-harm or as a weapon).

[See also Transit Police SOP88 – Interactions with Gender Diverse Persons]

87. Members will articulate the reason for the strip search or field search and document the details of any strip search or field strip search in their notebooks and GO report, including a request to a Supervisor/Duty Officer or the Officer in Charge of the detention facility (or other detention staff) in relation to a request for a strip search of a person being booked in by Transit Police, and associated authorizations granted.⁶

Body Cavity Searches

- 88. Body cavity searches (e.g., anal or vaginal searches) are a great intrusion of a person's privacy and dignity. This type of search will only be conducted by a qualified medical practitioner, in hospital, and in the following circumstances:
 - (1) When there is a concern for the person's immediate medical well-being;
 - (2) When there are reasonable grounds to believe that narcotics, weapons, or contraband are being carried in a body cavity of the person;
 - (3) In cases of considerable significance and the merits of the case outweigh the intrusive nature of the cavity searches; or
 - (4) There is a threat to the safety of Members or others⁷.
- 89. A body cavity search must be authorized by the Transit Police Duty Officer or higher rank and the Duty Officer or designate will coordinate with the JPD detention facility to have the search conducted, following the JPD policy.
 - a. The Duty Officer will enter all pertinent details related to the request and authorization for the body cavity search into their notebook.
- 90. Where the criteria for conducting a body cavity search are not met, Members will not conduct any internal search as a "consent search".
- 91. Where Members have received authorization for a body cavity search the following procedures will apply:
 - (1) Member will lodge the suspect in the detention facility (dry cell) under continuous observation by both a cell equipped with a monitor and by an officer (preferably of the same gender) instructed to maintain constant visual observation;
 - (2) The detention facility Officer in Charge will verify the authorization of the body cavity search with the named Duty Officer;

⁶ In accordance with BC Provincial Policing Standard 6.1.1 – Promoting Unbiased Policing.

⁷ In accordance with BC Provincial Policing Standard 6.1.1 – Promoting Unbiased Policing.

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(3) The detention facility Officer in Charge will have the detention facility Nurse, if available, assess the prisoner if they are drug affected or have a medical concern;

- (4) Members will provide the arrested person with the opportunity to remove the item themselves, if the detention facility Nurse deems it safe to do so;
- (5) Members will inform the arrested person that a cavity search will be performed and why;
- (6) The detention facility Officer in Charge (or designate) to contact the hospital that will conduct the procedure;
- (7) Members will transport the arrested person via BC Ambulance, with an escorting Member in the ambulance, to hospital;
- (8) Members will request the attendance of a physician of the same gender as the arrested person or as requested by the arrested person (if practicable);
- (9) Members will advise the physician of the specific search requested and the specific grounds for the search (Members are reminded that medical practitioners are not obliged to conduct the search on behalf of the police and will only conduct searches if there is a bona fide medical reason to do so);
- (10) Members will take all reasonable steps to avoid or minimize the intrusiveness of the search (e.g., explaining process, offering alternatives, and providing assistance in contacting counsel); and
- (11) A Member of the same gender as the arrested person will be present for body-cavity searches (if practicable);
- 92. Special care is to be used for arrested persons who have recently undergone gender-affirming (formerly "sex-reassignment") genital surgery or chest augmentation or reconstruction, in order not to impair healing. Members should inform a physician conducting an internal cavity search of any suspected surgical issue related to a transgender prisoner, in a manner which protects the privacy of the prisoner as much as possible.
- 93. If a charge is recommended, Members will include in the Report to Crown Counsel ("RTCC") the particulars of the body cavity search and whether or not evidence or contraband were recovered.
- 94. Whether or not drugs were recovered, if an RTCC is not submitted, then the Member will submit a detailed GO report containing the following information:
 - a. Name of the suspect:
 - b. Brief circumstances of the case, including the incident number and the grounds for the search;
 - c. Name of the person who authorized the search;
 - d. Name of the physician who conducted the search;
 - e. Date and time the prisoner was transported to the hospital;
 - f. Date and time the prisoner arrived at the hospital;
 - g. Time the search was commenced;

- h. Time the search was completed; and
- i. What, if anything, was found in the course of the search.

NOTE: There is also an expectation that the detention facility Officer in Charge will enter all pertinent details of a body cavity search on a prisoner in their custody in their Jail NCO Electronic Log, including: the name of the person authorizing the search; the incident number; the prisoner's name; and the items searched for and whether they were located. Since Transit Police does not operate the detention facility, Members should check with the Officer in Charge to ensure that such details are being captured by the JPD.

Searches of Cultural, Religious, or Personal Items and Clothing

- 95. Transit Police recognizes the many diverse cultures and religions that co-exist in the Transportation Service Region, each with unique customs, beliefs and traditions. This may include wearing special garments, carrying cultural or religious artifacts, or observing traditional ceremonies or practices. In the course of their duties, Members may be required to search arrested persons in possession of cultural, religious or spiritual items. These items may pose unique considerations for Members when balancing the need to ensure safety, enforce the law and conduct criminal investigations, with preserving the person's dignity and respecting the sanctity of their culture. Members should be cognizant that the manner of handling certain significant items may cause offense or compromise the sanctity of the item and steps can be taken to observe cultural sensitivities. 8
- 96. As with any search of a person, officer and public safety is paramount during a search of a person, the Member is to conduct the search in the least intrusive means required to fulfill police duties.
- 97. When Members are required to search clothing or items of religious significance, they are to refer to **Appendix "A"** for guidance on **Cultural Considerations in Searches of a Person**.

[For more information about important beliefs and practices of various religious and spiritual communities, as well as the 2SLGBTQIA+ community, please see the Religious and Cultural Guidebook prepared by the Peel Regional Police]

References:

Transit Police Policy OD080 - Arrests

Transit Police Policy OD130 - Seizure

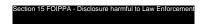
Transit Police Policy OF020 – Exhibit/Property Control

Transit Police Policy OH020 – Use of Force

Transit Police Policy Ol010 – Prisoner Care, Control and Transportation

Transit Police SOP 88 – Interactions with Gender Diverse Persons

R. v. Golden S.C.R. 679, 2001 SCC 83 (strip search case law)



⁸ In accordance with BC Provincial Policing Standard 6.1.1 – Promoting Unbiased Policing.
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